

Report to: HEALTH AND WELLBEING BOARD

Date: 20 September 2018

Executive Member / Reporting Officer: Gill Frame, Independent Chair, Tameside Children's Safeguarding Board

Subject: **MEMORANDUM OF UNDERSTANDING BETWEEN TAMESIDE SAFEGUARDING CHILDREN BOARD, TAMESIDE SAFEGUARDING ADULTS BOARD, TAMESIDE COMMUNITY SAFETY PARTNERSHIP & TAMESIDE HEALTH AND WELLBEING BOARD**

Report Summary: This document sets out the expectations of the relationship and working arrangements between the Strategic partnership boards in Tameside which are concerned with safeguarding ie Tameside Safeguarding Children Board (TSCB), Tameside Safeguarding Adults Partnership Board (TASPB) and Tameside Health and Well-Being Board. (H&WB), the Tameside Community Safety Partnership (TCSP).

Recommendations: That the Health and Wellbeing Board receive the report and support the working arrangements as defined in the report

Links to Health and Wellbeing Strategy: The working arrangements outlined in this report will inform the Health and Wellbeing strategy, focusing on prevention and early intervention. In addition the practice discussed in this report will aid development of cost effective solutions and innovative services through improved efficiency, delivering more joined up services that meet local need.


Policy Implications: In compliance with existing policies

Financial Implications: (Authorised by the Borough Treasurer) There are no direct financial implications arising from this report.

Legal Implications: (Authorised by the Borough Solicitor) The report highlights the strategic direction of the Boards and its partners. It is in line with the duties and responsibilities set out in the Care Act 2014, Children's Act 2004.

Risk Management : There are no risks associated with this report

Access to Information : The background papers relating to this report can be inspected by contacting Pam Gough, Safeguarding Adults Co-ordinator, /Stewart Tod, Board Manager by:

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Memorandum of Understanding

Between

Tameside Safeguarding Children Board

Tameside Adults Safeguarding Partnership Board

&

Tameside Community Safety Partnership

Tameside Health and Wellbeing Board

Signed: Independent Chair of Tameside
Safeguarding Children Board _____

Signed: Independent Chair of Tameside Adults
Safeguarding Partnership Board _____

Signed: Chair of Health & Well-Being Board _____

Signed: Chair of Community Safety Partnership

**Memorandum of Understanding
between
Tameside Safeguarding Children Board,
Tameside Safeguarding Adults Board
Tameside Community Safety Partnership
&
Tameside Health and Well-Being Board
Introduction**

1. This document sets out the expectations of the relationship and working arrangements between the Strategic partnership boards in Tameside which are concerned with safeguarding ie Tameside Safeguarding Children Board (TSCB), Tameside Safeguarding Adults Partnership Board (TASPB) and Tameside Health and Well-Being Board. (H&WB), the Tameside Community Safety Partnership (TCSP).
2. This Memorandum covers their respective functions and roles, joint arrangements for challenge and oversight, scrutiny, and performance management.
3. The Independent Chair of the TSCB and the TASPB, the chair of the Health and Well-Being Board, the Director of Children's Services, (DCS), the chair of Tameside Community Safety Partnership and the Chief Executive of Tameside Council, have formally agreed to the arrangements set out in this document, which will be subject to bi-annual review (from the date of initial agreement) or immediately following legislative change.

Statutory Functions

4. Section 11 of the Children Act 2004 places duties on a range of organisations and individuals to ensure their functions, and any services that they contract out to others, are discharged having regard to the need to safeguard and promote the welfare of children.
5. The Health and Social Care Act 2012 established Health and Wellbeing Boards as a forum where key leaders from the health and care system work together to improve the health and wellbeing of their local population and reduce health inequalities. Working Together to Safeguard Children: 2013 places a responsibility on the Director of Public Health to ensure that the needs of vulnerable children are a key part of the Joint Strategic Needs Assessment which is developed by the Health and Wellbeing Board.
6. Tameside Community Safety Partnership has specific statutory responsibilities as set out in the Crime and Disorder Act 1998 and the Police and Justice Act 2006, summarised as follows.
 - a. Production of an annual strategy and action plan for reducing crime and disorder and substance misuse
 - b. Information sharing governance and processes
 - c. Production of a Strategic Assessment
 - d. Community engagement to drive priorities and activity
 - e. Undertake Domestic Homicide Reviews.

Tameside Adult Safeguarding Partnership Board

7. Tameside Adult Safeguarding Board has statutory responsibilities in response to the Care Act 2014. The main objective of the Board is to assure itself that local safeguarding arrangements and partners act to help and protect adults in its area who meet the criteria set out in the Care Act. the duties apply to an Adult who:-

- has needs for care and support (whether or not the local authority is meeting any of those needs)
- is experiencing, or at risk of, abuse or neglect
- as a result of those care and support needs is unable to protect themselves from either the risk of, or the experience of abuse or neglect

Role of Tameside Adult Safeguarding Partnership Board

8. The Safeguarding Adult Board has 3 core duties:

- it must publish a strategic plan for each financial year that sets how it will meet its main objective and what the members will do to achieve this.
- it must publish an annual report detailing activity during the course of the year evidencing the work with Partner Agencies to deliver the Boards main objectives and strategy
- it must conduct any safeguarding adults review in accordance with Section 44 of the Act. 14.139

9. Tameside Adult Safeguarding Partnership Board

- identify the role, responsibility, authority and accountability with regard to the action each agency and professional group should take to ensure the protection of adults
- establish ways of analysing and interrogating data on safeguarding notifications that increase the Boards understanding of prevalence of abuse and neglect locally that builds up a picture over time
- establish how it will hold partners to account and gain assurance of the effectiveness of its arrangements
- determine its arrangements for peer review and self-audit
- establish mechanisms for developing policies and strategies for protecting adults which should be formulated, not only in collaboration and consultation with all relevant agencies but also take account of the views of adults who have needs for care and support, their families, advocates and carer representatives
- develop preventative strategies that aim to reduce instances of abuse and neglect in its area
- identify types of circumstances giving grounds for concern and when they should be considered as a referral to the local authority as an enquiry
- formulate guidance about the arrangements for managing adult safeguarding, and dealing with complaints, grievances and professional and administrative malpractice in relation to safeguarding adults
- develop strategies to deal with the impact of issues of race, ethnicity, religion, gender and gender orientation, sexual orientation, age, disadvantage and disability on abuse and neglect
- balance the requirements of confidentiality with the consideration that, to protect adults, it may be necessary to share information on a 'need-to-know basis'
- identify mechanisms for monitoring and reviewing the implementation and impact of policy and training
- carry out safeguarding adult reviews and determine any publication arrangements;
- produce a strategic plan and an annual report
- evidence how Board members have challenged one another and held other boards to account
- promote multi-agency training and consider any specialist training that may be required. Consider any scope to jointly commission some training with other partnerships, such as the Community Safety Partnership

Role of Multi-Agency Safeguarding Arrangements (Children)

10. The DCS, CCG and Police have a shared and equal statutory responsibility for ensuring

effective safeguarding arrangements for the Local Authority area. The three safeguarding partners, via the Children's Executive Safeguarding Partnership, should *"agree on ways to co-ordinate their safeguarding services; act as a strategic leadership group in supporting and engaging others; and implement local and national learning including from serious child safeguarding incidents."* (Working Together to Safeguard Children, July 2018).

11. Working Together to Safeguard Children (2018) states that the purpose of these local arrangements is to support and enable local organisations and agencies to work together in a system where:-
- children are safeguarded and their welfare promoted.
 - partner organisations and agencies collaborate, share and co-own the vision for how to achieve improved outcomes for vulnerable children.
 - organisations and agencies challenge appropriately and hold one another to account effectively.
 - there is early identification and analysis of new safeguarding issues and emerging threats.
 - learning is promoted and embedded in a way that local services for children and families can become more reflective and implement changes to practice.
 - information is shared effectively to facilitate more accurate and timely decision making for children and families.

Functions of Multi-Agency Safeguarding Arrangements

12. In order to work together effectively, the safeguarding partners with other local organisations and agencies should develop processes that:-
- facilitate and drive action beyond usual institutional and agency constraints and boundaries.
 - ensure the effective protection of children is founded on practitioners developing lasting and trusting relationships with children and their families.

Role of Health & Wellbeing Boards

13. Tameside has its own H&WB. Board members collaborate to understand the local community's needs, agree priorities and encourage commissioners to work in a more joined up way so that patients and the public experience more joined-up services from the NHS and Tameside Council.
14. The H&WB aims to help communities to have a greater say in understanding and addressing their local health and social care needs.

Functions of Tameside H&WB

15. The Functions of the Tameside Health and Wellbeing Board are as follows:
- The H&WB has strategic influence over commissioning decisions across health, public health and social care.
 - The Board strengthens democratic legitimacy by involving democratically elected representatives and patient representatives in commissioning decisions alongside commissioners across health and social care. The Board also provides a forum for challenge, discussion, and the involvement of local people.
 - The H&WB brings together the Tameside Clinical Commissioning Group and Tameside Council to develop a shared understanding of the health and wellbeing needs in the Borough. They have undertaken the Joint Strategic Needs Assessment (JSNA) and developed a Joint Health and Wellbeing Strategy for how these needs can be best

addressed. This includes recommendations for joint commissioning and integrating services across health and care.

16. By undertaking the JSNA, the H&WB drives local commissioning of health care, social care and public health and creates a more effective and responsive local health and care system.

Role of the Community Safety Partnership (Tameside Community Safety Partnership)

17. The role of the TCSP is set out in a range of legislation including the Crime and Disorder Act 1998, the Police and Justice Act 2006 and the Police and Social Responsibility 2011.
18. The TCSP holds the agenda for crime and disorder prevention and reduction.
19. Together with all appropriate organisations and services, the partnership will oversee the delivery of the Community Safety strategy. As a minimum the strategy must incorporate the following thematic areas.
 - Reduce reoffending
 - Tackle crime and disorder
 - Tackle antisocial behaviour
 - Tackle alcohol and substance misuse
 - Tackle any other behaviour which has a negative effect on the local environment.
20. The partnership has specific statutory responsibilities as set out in the Crime and Disorder Act 1998 and the Police and Justice Act 2006, summarised as follows.
 - Production of an annual strategy and action plan for reducing crime and disorder and substance misuse
 - Information sharing governance and processes
 - Production of a Strategic Assessment
 - Community engagement to drive priorities and activity
 - Undertake Domestic Homicide Reviews.
21. The Police Reform and Social Responsibility Act 2011 has created a wider framework for partnership working in relation to the newly established Police and Crime Commissioners. This includes two inter-related duties to cooperate which set out a clear aim for partnership working across partners involved in community safety and criminal justice. The community safety duty specifies that a PCC and the responsible authorities on a CSP must cooperate and take account of one another's priorities.

Relationship between the independent chair of the Tameside Safeguarding Children Board, Tameside Adult Safeguarding Partnership Board, Tameside Community Safety Partnership Board and the chair of the Health and Wellbeing Board

22. The relationship and working arrangements are governed by agreements between the three statutory agencies i.e. Local Authority, Police and Clinical Commissioning Group for improving services and outcomes.
23. The Chairs will meet 3 times a year with the statutory agencies, to align and review shared strategic priorities. There is an expectation of mutual challenge and collaboration for the effective delivery to protect the most vulnerable.
24. Every year, as part of the Safeguarding Boards Annual Reporting arrangements the Health and Wellbeing Board will be informed of effectiveness of service provision in the context of safeguarding children and adults.

Shared Priorities

25. The Boards have mapped their shared priorities, and identified the lead partnership responsible for driving the work streams as illustrated overleaf.
26. The terms of reference for each work programme will indicate how it encompasses each Boards requirement.
27. It is an expectation that assurance is given to each Board regarding activity relating to the shared priorities in keeping with the core functions and responsibilities.

Performance Management

28. Boards will receive performance management data and analysis to inform the effective delivery of the business.

Matrix of Leadership and Governance Arrangements in relation to Complex Safeguarding

Domains/ Issues	Lead Partnership	Working with...	Work Programme	GM Governance
Domestic Abuse inc. Honour Based Violence, Forced Marriage, Stalking & Harassment	<ul style="list-style-type: none"> • CSP 	<ul style="list-style-type: none"> • Children, Adults & HWBB 	<ul style="list-style-type: none"> • Domestic Abuse Steering Group 	<ul style="list-style-type: none"> • GM Domestic Abuse Partnership Board
Financial and Material	<ul style="list-style-type: none"> • CSP 	<ul style="list-style-type: none"> • Adults 	**TBA**	
Modern Slavery and Trafficking	<ul style="list-style-type: none"> • CSP 	<ul style="list-style-type: none"> • Adults & Children 	<ul style="list-style-type: none"> • GMP Gold & Silver Meetings 	<ul style="list-style-type: none"> • Operation Challenger
Organised Crime Groups	<ul style="list-style-type: none"> • CSP 	<ul style="list-style-type: none"> • Adults & Children 	<ul style="list-style-type: none"> • GMP Gold & Silver Meetings 	<ul style="list-style-type: none"> • Operation Challenger
Hate Crime	<ul style="list-style-type: none"> • CSP 	<ul style="list-style-type: none"> • n/a 	<ul style="list-style-type: none"> • Tameside Hate Incident Panel 	<ul style="list-style-type: none"> • GM Hate Crime meeting
Prevent	<ul style="list-style-type: none"> • CSP 	<ul style="list-style-type: none"> • Adults & Children 	<ul style="list-style-type: none"> • Prevent & Channel Panel 	<ul style="list-style-type: none"> • GM Community Resilience Group
Cyber/online crime	<ul style="list-style-type: none"> • CSP 	<ul style="list-style-type: none"> • Adults and Children 	**TBA**	
Homelessness	<ul style="list-style-type: none"> • CSP (Should it be HWBB?) 	<ul style="list-style-type: none"> • Adults and Children 	Preventing Homelessness Group and Registered Social Landlords Forum	
Substance Misuse	<ul style="list-style-type: none"> • CSP 	<ul style="list-style-type: none"> • CSP 	Tameside Strategic Drug and Alcohol	<ul style="list-style-type: none"> • GM Communities in Charge

Domains/ Issues	Lead Partnership	Working with...	Work Programme	GM Governance
			Steering Group	
Sexual Exploitation	<ul style="list-style-type: none"> • Children 	<ul style="list-style-type: none"> • Adults 	<ul style="list-style-type: none"> • **TBA** 	<ul style="list-style-type: none"> • GM Complex Safeguarding Group • GM Standards Board
FGM	<ul style="list-style-type: none"> • Children 	<ul style="list-style-type: none"> • Adults 	<ul style="list-style-type: none"> • **TBA** 	<ul style="list-style-type: none"> • GM FGM Group
Self-Neglect	<ul style="list-style-type: none"> • Adults 	<ul style="list-style-type: none"> • Children 	<ul style="list-style-type: none"> • **TBA** 	<ul style="list-style-type: none"> • **TBA**